

USIB-M-337  
16 July 1964

UNITED STATES INTELLIGENCE BOARD

Minutes of  
Three-hundred-thirty-seventh Meeting  
United States Intelligence Board  
USIB Conference Room  
Central Intelligence Agency, at 1030 hours, 16 July 1964

Director of Central Intelligence  
John A. McCone  
Presiding\*

Deputy Director of Central Intelligence  
Lieutenant General Marshall S. Carter  
Presiding\*

MEMBERS PRESENT

Lieutenant General Marshall S. Carter,\* Deputy Director of Central Intelligence  
Dr. Ray S. Cline,\* acting for Deputy Director of Central Intelligence  
Mr. Thomas L. Hughes, Director of Intelligence and Research,  
Department of State  
Lieutenant General Joseph F. Carroll, Director, Defense Intelligence Agency  
Lieutenant General Gordon A. Blake, Director, National Security Agency  
Mr. Harry S. Traynor, Atomic Energy Commission representative to USIB  
Mr. William O. Cregar, acting for Federal Bureau of Investigation representative to USIB

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\* Part of meeting

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1. The Soviet Atomic Energy Program  
(NIE 11-2-64, 9 June, distributed through RD channels; USIB-D-32.1/7, 24 June 1964)

During the course of a discussion and agreement on a DIA footnote on page 18 f. (which would be consistent with a similar wording inserted in paragraph I. A. 3. of the IAP at the 15 July meeting), the Acting Air Force member announced that, as agreed at the Wednesday meeting, the ACS/Intelligence, USAF, had checked with Foreign Technology Division (FTD), which confirmed its previous figure as to the possible upper limit of warhead weight for the SS-8. Colonel Michaelis stated that Air Force would therefore footnote Table I. A. 4. of the IAP, but not the text on this subject, and for purposes of consistency in NIE 11-2-64 (subject to a check with [REDACTED]) would want to add a single sentence to the DIA footnote on page 18 f. indicating the view of the ACS/Intelligence, USAF, regarding the possible upper limit of warhead weight for the SS-8.\*

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After a discussion of various other footnotes and change sheets, USIB:

- a. Approved NIE 11-2-64, classified TOP SECRET/RESTRICTED DATA, subject to amendments agreed upon at the meeting.
- b. Approved release of this TOP SECRET/RESTRICTED DATA version to the Joint Committee on Atomic Energy.
- c. Noted that an all-source back-up JAEIC report will be available to USIB members through their JAEIC representatives.

\* Subsequent to the meeting, such an additional last sentence to the agreed DIA footnote, to be identified as expressing the view of the ACS/Intelligence, USAF, was provided for incorporation in NIE 11-2-64.

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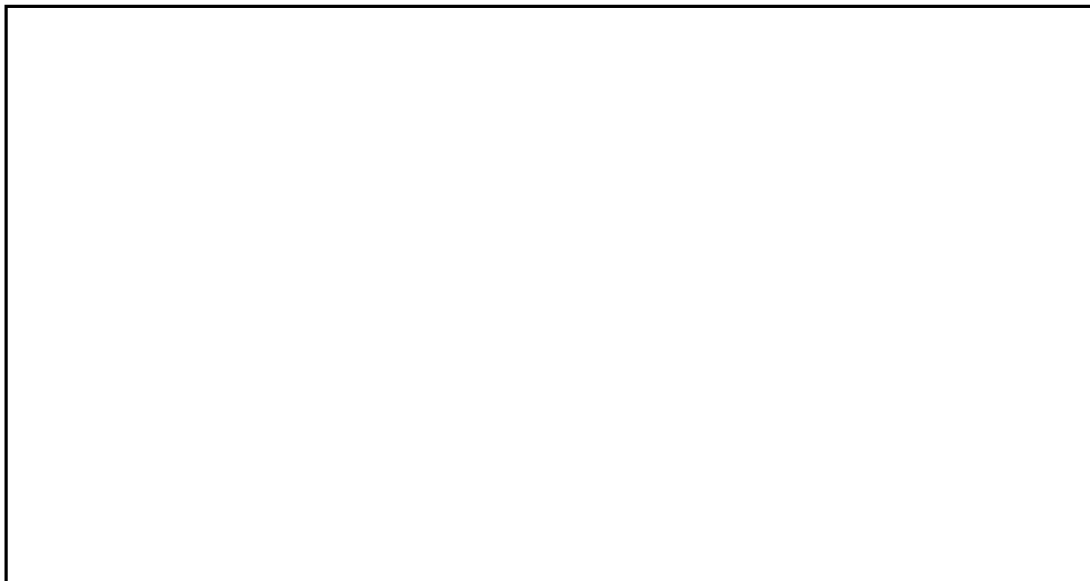
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d. Agreed not to release NIE 11-2-64 in any form to USIA, unless General Carter after consultation determined that USIA had a "need-to-know", in which case special arrangements for handling would be made.

e. Agreed that JAEIC should be authorized to act for the Board in preparing and approving the following versions of NIE 11-2-64 for release as indicated:

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2. Nuclear Test Ban Treaty  
Safeguard (d)  
(USIB-D-32.10/2, 31 March;  
USIB-M-319, item 7, 8 April)

In connection with Board approval of item 1 above, the Chairman, Joint Atomic Energy Intelligence Committee (JAEIC), announced that JAEIC would, as agreed by USIB, submit its first semi-annual report on the subject to the Board next week for consideration at an early meeting.

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Executive Session

At 1115, the Chairman convened the Board in executive session for the following items.

3. Processing of all Drafts  
of National Intelligence  
Estimates (NIEs) Through  
the Normal Estimative  
Process

The Chairman, after commenting that he considered NIE 11-2-64 to be a very fine estimate, noted that this is the only NIE which is not being handled through the normal estimative process involving the Board of National Estimates (BNE) and the USIB representatives. He proposed that in the future all such NIEs go through this normal process so that they may have the benefits of the overall judgments (especially on political matters) of the BNE as well as the coordination procedure through the USIB representatives.

The Chairman of the Joint Atomic Energy Intelligence Committee (JAEIC) explained that the original reason the NIE 11-2 series had been submitted to USIB directly from JAEIC was its highly technical character. However, Dr. Chamberlain noted that other NIEs, such as 11-8, which are now handled through the normal estimative process, also involve many technical problems.

The Executive Secretary pointed out that the authority in the charter of JAEIC to produce drafts of NIEs directly for USIB consideration was also contained in the charters of the Guided Missile and Astronautics Intelligence Committee (GMAIC) and the Scientific Intelligence Committee (SIC). He therefore questioned whether the proposal for handling any future drafts of NIEs produced by JAEIC through the normal estimative process would also apply to any future drafts of NIEs produced by GMAIC and SIC.

After discussion, the USIB agreed that any future drafts of NIEs produced by the Joint Atomic Energy Intelligence Committee (under DCID No. 3/3, paragraph 4.d.), the Guided Missile and

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Astronautics Intelligence Committee (under DCID No. 3/4, paragraph 4.c.) or the Scientific Intelligence Committee (under DCID No. 3/5, paragraph 4.c.) should be handled through the normal estimative process of BNE and the USIB representatives prior to submittal to USIB.

4. Preparation of USIB Report  
on Intelligence Aspects  
Responsive to NSAM 311  
(USIB-M-336, 15 July,  
item 2)

The Chairman reported that he had been informed by Deputy Under Secretary of State Thompson that, after studying National Security Action Memorandum (NSAM) 311, he felt that the first step should be an intelligence community study on the intelligence aspects. Mr. McCone therefore proposed that USIB agree upon a procedure for preparation of a community study for USIB consideration on the intelligence aspects of the five questions posed in NSAM 311. After USIB approval of such a study, it would then be provided to the group established pursuant to NSAM 311 which, following consideration of other problems and issues, would then report to the Secretaries of State and Defense and the DCI.

After discussion, the USIB agreed that a study and report to the Board on the intelligence aspects of the five questions posed in NSAM 311 should be prepared on the following basis, in consultation with Dr. Cline as the DCI representative on the NSAM 311 group:

- a. The Critical Collection Problems Committee (CCPC) to draft a response concerning the aspects involving intelligence collection capabilities.
- b. The Board of National Estimates (BNE) and the USIB representatives, utilizing the above CCPC study,

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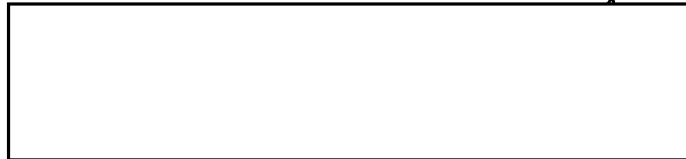
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to draft a Special National Intelligence Estimate  
concerning the substantive estimative aspects.\*

Adjournment: 1135



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Executive Secretary

- \* After consultation subsequent to the meeting with Dr. Cline, the Acting Chairman of BNE and representatives of CCPC, the above USIB decision was circulated, together with a copy of NSAM 311 as USIB-D-33.13/3 for the information of Board members and observers and for appropriate action by CCPC and by BNE and the USIB representatives.

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| TO: <i>OGC/LC</i>   |                       |
| ROOM NO.<br><i>7001</i>   | BUILDING<br><i>A7</i> |
| REMARKS:<br><i>Attention: Marie</i><br><i>See Item 1. b.</i><br><br><i>file</i> |                       |
| FROM: <i>USIB/S</i>   |                       |
| ROOM NO.  | BUILDING              |

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